Report to: Tourism, Economy and Resources Scrutiny meeting	TOURISM, RESOURCES AND ECONOMY SCRUTINY COMMITTEE
Relevant Officer: Paolo Pertica	Paolo Pertica, Head of Visitor Services
Date of Meeting	15 October 2015

# **Parking Services Performance Report**

## **1.0** Purpose of the report:

1.1 To provide information on the Performance data of Council owned car parks, both with regards to patronage and income. The report includes additional information on Talbot Multi-Storey car park and the Devonshire Road site. The report provides the rationale for the Parking Services targets.

## 2.0 Recommendation(s):

2.1 To consider the performance of parking services and to identify any further areas for scrutiny as appropriate.

# 3.0 Reasons for recommendation(s):

- 3.1 To ensure constructive and robust scrutiny of the report, which had been requested by the Committee.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or No approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Yes budget?
- 3.3 Other alternative options to be considered:

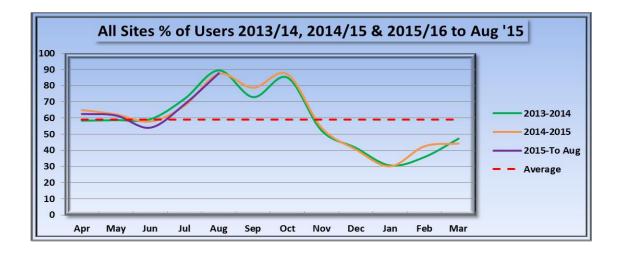
N/A

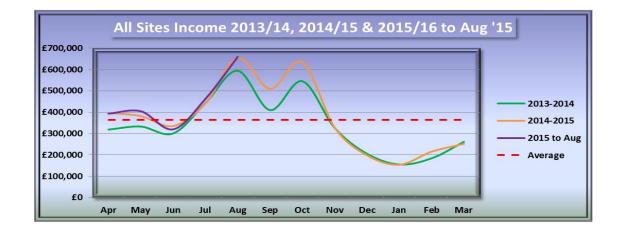
# 4.0 Council Priority:

4.1 The relevant Council Priority is "Expand and promote our tourism, arts, heritage and cultural offer."

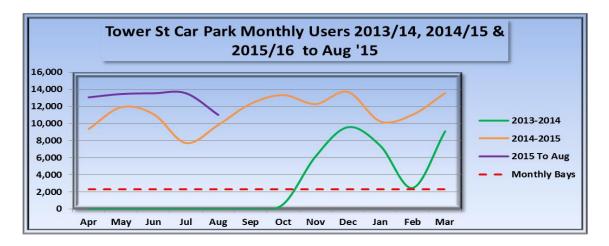
#### 5.0 Background Information

- 5.1 There are two types of car parking: 'On Street', which relates to the parking bays along a street such as those on Topping Street and Albert Road, and 'Off Street', which relates to parking within a car park. There are approximately 870 pay and display On Street bays, mainly within the town centre and along the Promenade. There are 21 Council owned car parks and a total of 5231 parking spaces, of which 5135 are for cars, 96 for coaches and 4 for Motorhomes. There are also some areas specifically designated for use by motorcycles within West Street, East Topping Street, Lytham Road, Central, Chapel Street and Bonny Street car parks. Some of the car parks are located within the town centre and could be described as short term car parks as they are mainly used by those shopping in the town centre. These include Tower Street, West Street, Queen Street and East Topping Street car park. Some are located outside the town centre and are used by commuters during quieter periods, or by those attending large events such as the Illuminations or the Fire Works when the town is very busy. These include Gynn Square, Bank Street, Cocker Street and Cocker Square car park. An additional number of car parks are located alongside Yeadon Way and Seasiders Way and are used by visitors during busy periods, those going to football matches, those based at the offices within the Blackpool Stadium and some commuters. These include South, Bloomfield Road, Lonsdale Road and Seasiders Way car parks.
- 5.2 The income target for car parks was set about seven years ago before the Houndshill car park was sold. This target was also set before the Starr Gate car park was lost due to the new tram station being built and before Rigby Road, Sandsway and Blundell Street (alongside Seasiders Way) were lost to create space for the Foxhall Village Housing estate. Further, this was also prior to the loss of Swainson Street, Seed Street and the ground floor of Talbot Multi-Storey car park due to the development of Bickerstaffe House and Sainsburys within the Talbot Gateway. During this time only one new car park has been created, Tower Street, and the Council also receives a percentage of the income generated by a privately owned car park near the Promenade, Filey Place. During these changes the total number of bays lost is 1,791, of which 1749 were for cars and 42 were for coaches. These changes will have not only impacted on the amount of income that parking can generate, but also on the overall capacity of the town to accommodate its parking needs, particularly during very busy periods such as Easter Bank Holiday weekend and October half term.
- 5.3 The overall performance for car parks for the last two and half years (April 2013 to Sept 2016), both in relation to patronage and income, is highlighted in the following graphs:





- 5.3.1 The above graphs demonstrate that the parking patronage in Blackpool is affected greatly by seasonality patterns, which are very similar each year. Demand for parking starts to increase during the Easter period in March/April and then continues to do so during the school holidays in July/August. It then decreases in September and increases again for the October half term period. After that, it gradually decreases reaching the lowest levels in January.
- 5.4 The following graphs show the patronage and income details of some of the best performing car parks:

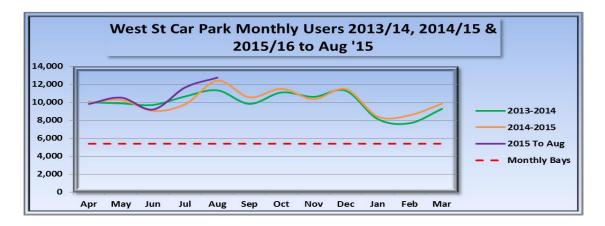


Monthly Bays 2,281

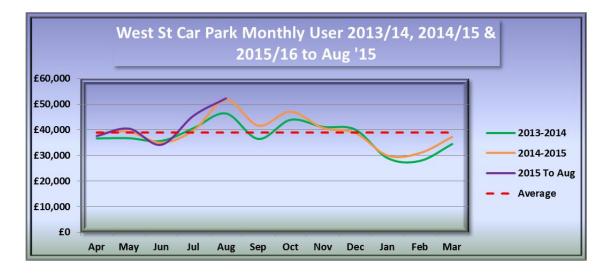


Average £15,350 per Month

5.4.1 The above graphs show that Tower Street is a very popular car park due to its location, and that it is used as a short term car park. Hence the same bay is sold numerous times each day which is shown by how much higher the patronage is each month, compared to the number of bays available on a monthly basis. Although the Tower Street occupancy patterns are similar to the ones highlighted for all car parks, in contrast Christmas is clearly a busy period for Tower Street, something which isn't seen across the other car parks. Given the location of Tower Street, this is not surprising.

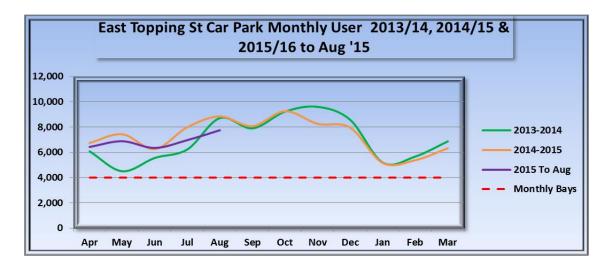


Monthly Bays 5,384

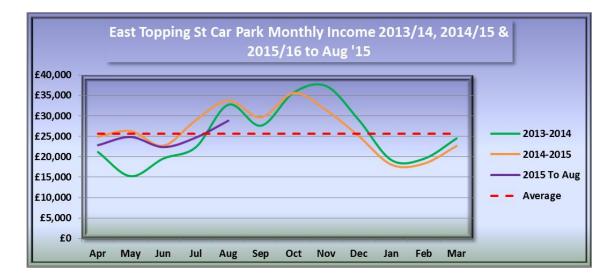


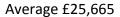


5.4.2 West Street car park, similarly to Tower Street, is very popular due to its location. However, the bays are not sold as frequently as those in Tower Street which indicates that its users are a mix of short and medium stay patrons. Its occupancy patterns are very similar to those in all car parks.



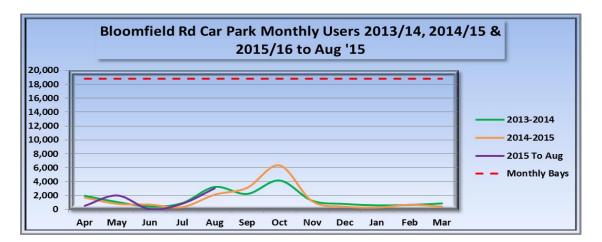
Monthly Bays 3,985



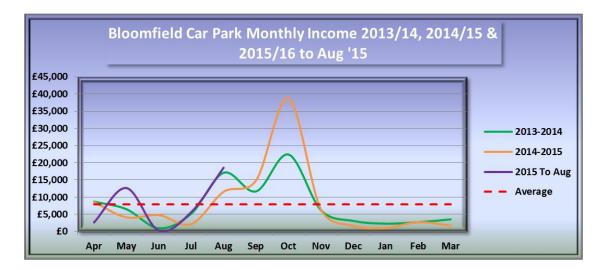


5.4.3 East Topping Street car park occupational patterns are somewhere in between those of Tower Street and West Street car parks. This shows that its users are a mix of short term and medium term patrons, probably due to the fact that it is located nearby a shopping area, but also a number of offices.

5.5 The following graphs show the patronage and income details of some of the least performing car parks:

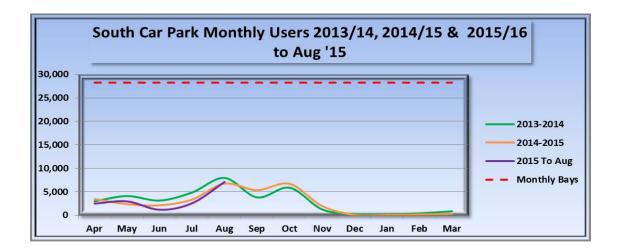


Monthly Bays 18,767

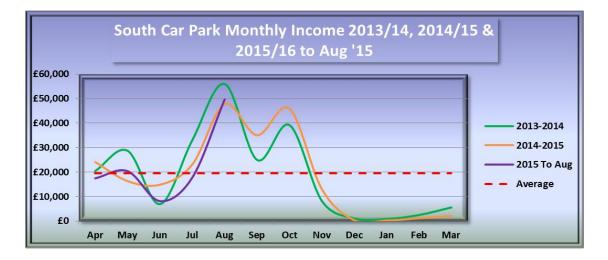


Average £7,890 per Month

5.5.1 The above graphs show that Bloomfield Road car park occupancy levels follow similar patterns to all other car parks, with occupancy levels increasing during the Easter period, although not to the same degree as the car parks in the town centre. Occupancy levels then increase again during the school holidays, but by far the busiest period is during the October half term. Although the overall occupancy level of this car park is 32% (compared to 220% for West Street car park) the use of Bloomfield Road car park and the neighbouring car parks is paramount in supporting the visitor economy during busy periods, which is also when most of the income is generated.

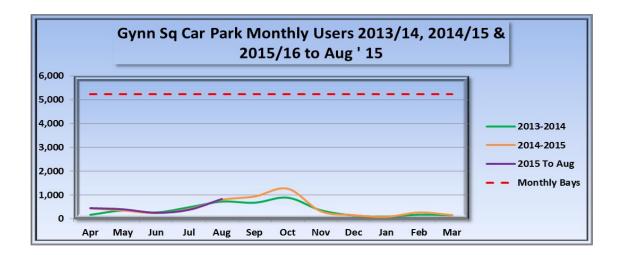


Monthly Bays 28,227

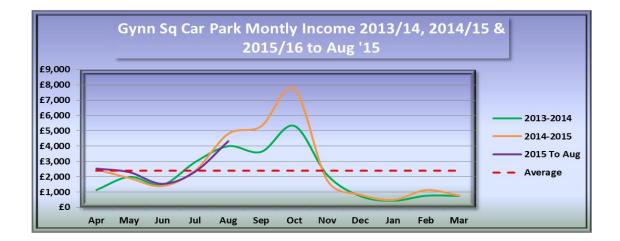


Average £19,492 per Month

5.5.2 The above graphs for South car park show very similar patterns to those for Bloomfield Road car park, with the same seasonal patterns for both occupancy and income generation.

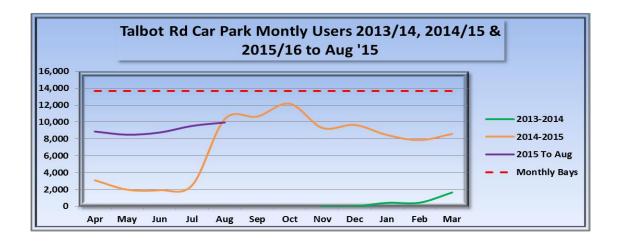


Monthly Bays 5,232



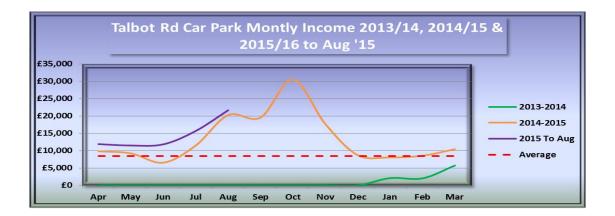
Average £2,389 per Month

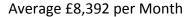
5.5.3 The above graphs for Gynn Square car and coach park show the same occupancy and income patterns as Bloomfield Road and South car parks, but with an overall occupancy of only 22% making it one of the least performing car parks in Blackpool. The main reason for this is its location and its distance to Blackpool town centre and main attractions.



#### Monthly Bays 13,698

Please note: This car park re-opened on the 5<sup>th</sup> October 2013 and until July 2014 it was only used by members of the public. In August 2014 Council staff also started to use it when staff permits became available. For example, during 2014/15 the patronage figures are 55% staff, 13% Public





5.6 The above graphs show that the occupancy levels of Talbot Road Multi-Storey car park have changed considerably since it was made available for the staff parking scheme introduced in August 2014. Although the use by members of the public during ordinary evenings and weekend remains low, during major events such as the Air Show and the recent firework displays the car park has proven highly popular amongst members of the public and has reached full occupancy. 5.7 Former Devonshire Road Hospital Site - When the works for the creation of the Talbot Gateway project were being planned the contractor required a significant amount of land for holding equipment and materials. The closer to the site the better. An agreement was reached for a five year lease with an NHS trust and the contractor agreed to pay £250,000 as a contribution towards the lease cost of £80,000 per year. With a planned 1,000 staff plus potentially another 250 on floor 1 moving to the new Bickerstaffe House a comprehensive plan for staff parking was needed for the area. Improvements were made to Bank St and obviously Talbot Multi Storey Car Park, but with these car parks already having some clientele it was felt that further provision would be necessary. Arrangements were made to surface and layout a car park at the Devonshire Road car park at a cost of £180,000 to be paid for from the fees charges to staff for parking. This amount has now been paid back form the staff parking scheme. Whilst there was some initial interest in using the site by staff, many have now opted for the much more expensive Talbot Multi Storey or other passes. We are now looking to relinguish the lease and pass the site back to the NHS trust concerned.

Does the information submitted include any exempt information?

No

List of Appendices: None

- 6.0 Legal considerations:
- 6.1 None
- 7.0 Human Resources considerations:
- 7.1 None
- 8.0 Equalities considerations:
- 8.1 None
- 9.0 Financial considerations:
- 9.1 The car parking service has made a surplus of income over expenditure every year as far back as records go. During the last seven years though the car parking income has fallen below the target set, we do need to review this situation as it is unlikely that the income will ever again reach the target levels. The reasons for this are listed in para 5.2 above.

- 10.0 Risk management considerations:
- 10.1 None
- **11.0** Ethical considerations:
- 11.1 None
- **12.0** Internal/ External Consultation undertaken:
- 12.1 None
- **13.0** Background papers:
- 13.1 None