

Notice of:	EXECUTIVE
Decision Number:	EX27/2022
Relevant Officers:	John Blackledge, Director for Community and Environmental Services and Steve Thompson, Director of Resources
Relevant Cabinet Member:	Councillor Neal Brookes, Cabinet Member for Enforcement, Public Safety, Highways and Transport
Date of Meeting:	11 July 2022

PUBLICLY AVAILABLE TRAUMA KITS

1.0 Purpose of the report:

1.1 To make the Executive aware of and gain support for a Publicly Accessible Trauma (PaCT) First Aid Kits project, which has been endorsed by Blackpool's Community Safety Partnership. The report provides an overview, with additional detail at Appendix 3a, to the Executive report.

2.0 Recommendation(s):

- 2.1 To endorse the rollout of Publicly Accessible Trauma First Aid Kits (PACT) into publicly accessible locations (town centre/iconic locations) in order to preserve life as a result of injury whether that is on a mass casualty or individual basis, forming part of all measures that are being considered and taken in relation to the Protect and Prepare Duty.
- 2.2 To note that the project would also include utilising the Blackpool Teaching Hospitals Emergency Department Navigator Nurses to support training requests from those who host the PACT First Aid kits or those located nearby.
- 2.3 To agree that the Council will contribute £5,400 to the scheme as outlined in Appendix 3a, to the Executive report, from the Emergency Planning budget but also underwrite the scheme up to £25,000 but seek funding from partners within the Community Safety Partnership to mitigate the cost.

3.0 Reasons for recommendation(s):

3.1 There are several benefits to implementing this project which will:

- Potentially save lives;
- Support implementing recommendations from the Kerslake report and possible recommendations from the Manchester Arena Inquiry Volume 2 report (*not yet published as this paper was written*);
- Support category 1 responders in meeting their statutory obligations of the **Civil Contingencies Act (2004)**;
- Support elements of the **UK's Counter Terrorism Strategy (CONTEST)**
 - **Protect and Prepare** – protecting publicly accessible locations from a terrorist attack and being prepared to mitigate the consequences of an attack occurring;
- Support responders and businesses in meeting their potential statutory obligations in a forthcoming **Protect Duty**;
- Support the Blackpool Council's strategic priority of '*Creating stronger communities and increasing resilience*'.

3.2 Is the recommendation contrary to a plan or strategy adopted or approved by the Council? No

3.3 Is the recommendation in accordance with the Council's approved budget? Yes

4.0 Other alternative options to be considered:

4.1 Not to implement the project which would mean that the Council and partners had not implemented the Kerslake recommendations.

5.0 Council priority:

5.1 The relevant Council priority is: "Communities: Creating stronger communities and increasing resilience".

6.0 Background information

- 6.1 A multi-agency group has been looking into the recommendation from the National Counter Terrorism Security Office (NaCTSO) stating that public and private sector organisations are strongly recommended to enhance their first aid preparedness and response planning to take into account the likely injuries as a result of a malicious event such as a terrorist attack.
- 6.2 The group has approached this with not only terrorism in mind but to also take into account the higher likelihood of an individual receiving an injury, potentially through a knife attack or other method that requires appropriate lifesaving first aid with vital and available equipment in publicly accessible locations.
- 6.3 The equipment is designed so that a member of the public is able to use it, however with the unique group looking to deliver this and through their various requirements this will potentially allow access to staff from Blackpool Teaching Hospitals to support the rollout of equipment with a training offer for those organisations who host the equipment or for those who are located nearby.
- 6.4 The project also looks at addressing recommendations from the Manchester Arena attacks taken from the published Kerslake Report and anticipating lessons to be learned from the Manchester Arena Inquiry. It also takes in to account a lesson to be learned from a table top exercise which took place locally that was hosted by the council with other agencies in July 2021. These are detailed in the attached paper.
- 6.5 The project is also linking with the Knife Savers initiative that will provide education to young people so they do not carry knives and also provide them with the knowledge of how to manage a wound or haemorrhage.
- 6.6 Does the information submitted include any exempt information? No

7.0 List of Appendices:

- 7.1 Appendix 3a - Publicly Accessible Trauma First Aid Kits (Catastrophic Bleed Kits) / Stretchers across Publicly Accessible Locations in Blackpool – this paper contains further the details in relation to the project.

8.0 Financial considerations:

- 8.1 Appendix 3a illustrates the costs associated with this project. To deliver, it will cost in the region of £20,000, with project endorsement and funding secured from the members of Blackpool's Community Safety Partnership of £15,000 already and awaiting further responses from a number of organisations. Although if the remaining £5,000 is not achieved, it would be met from emergency planning contingencies. In case of expansion and/or changes in cost in the

short term it is proposed in recommendation 2.3 that the Council will underwrite the scheme to £25,000 to address all potential circumstances.

9.0 Legal considerations:

9.1 This report relates to the proposed Protect Duty, CONTEST the UK's methodology for managing counter terrorism and is linked to the Civil Contingencies Act 2004.

It also takes in to consideration learning lessons from the Manchester Arena attack and other regional initiatives in relation to knife crime and preventable deaths.

10.0 Risk management considerations:

10.1 The risk of not doing anything could potentially lead to the loss of life or life changing injuries.

Those who host the equipment will effectively take ownership of the equipment and will therefore become responsible for ensuring equipment such as bandages remain current and in date.

11.0 Equalities considerations:

11.1 Where reasonably practicable to ensure we protect all people who live, work and visit the town.

12.0 Sustainability, climate change and environmental considerations:

12.1 None.

13.0 Internal/external consultation undertaken:

13.1 The concept has been taken to the groups below where it was supported:

- Blackpool Protect and Prepare Business Group; and
- Blackpool Community Safety Partnership Board.

14.0 Background papers:

14.1 [Kerslake Report](#) – recommendations J and K, page 220.

15.0 Key decision information:

15.1 Is this a key decision? No

15.2 If so, Forward Plan reference number:

15.3 If a key decision, is the decision required in less than five days? No

15.4 If **yes**, please describe the reason for urgency:

16.0 Call-in information:

16.1 Are there any grounds for urgency, which would cause this decision to be exempt from the call-in process? No

16.2 If **yes**, please give reason:

TO BE COMPLETED BY THE HEAD OF DEMOCRATIC GOVERNANCE

17.0 Scrutiny Committee Chairman (where appropriate):

Date informed: N/A Date approved: N/A

18.0 Declarations of interest (if applicable):

18.1 None.

19.0 Summary of Discussion:

19.1 Councillor Neal Brookes, Cabinet Member for Enforcement, Public Safety, Highways and Transport presented the report to the Executive. Councillor Brookes highlighted that the proposal had stemmed from the recommendations of the Kerslake report. It represented national best practice and would be linked to the Council's CCTV system so that in the event of an incident directions could be made to the nearest kit. A number of venues linked to the night time economy and tourist locations had already been identified and the potential use would be embedded via training with Blackpool Teaching Hospitals. The provision of such kits would address the Council's Emergency Planning duty. While it was hoped that the kit would never need to be used they would provide a useful resource in a major incident and potentially allow lives to be saved.

20.0 Executive decision:

20.1 The Executive agreed the recommendations as outlined above namely:

1. To endorse the rollout of Publicly Accessible Trauma First Aid Kits (PACT) into publicly accessible locations (town centre/iconic locations) in order to preserve life as a result of injury whether that is on a mass casualty or individual basis, forming part of all measures that are being considered and taken in relation to the Protect and Prepare Duty.
2. To note that the project would also include utilising the Blackpool Teaching Hospitals Emergency Department Navigator Nurses to support training requests from those who host the PACT First Aid kits or those located nearby.
3. To agree that the Council will contribute £5,400 to the scheme as outlined in Appendix 3a, to the Executive report, from the Emergency Planning budget but also underwrite the scheme up to £25,000 but seek funding from partners within the Community Safety Partnership to mitigate the cost.

21.0 Date of Decision:

21.1 11 July 2022

22.0 Reason(s) for decision:

22.1 There are several benefits to implementing this project which will:

- Potentially save lives;
- Support implementing recommendations from the Kerslake report and possible recommendations from the Manchester Arena Inquiry Volume 2 report (*not yet published as this paper was written*);
- Support category 1 responders in meeting their statutory obligations of the **Civil Contingencies Act (2004)**;
- Support elements of the **UK's Counter Terrorism Strategy (CONTEST)**
 - **Protect and Prepare** – protecting publicly accessible locations from a terrorist attack and being prepared to mitigate the consequences of an attack occurring;

- Support responders and businesses in meeting their potential statutory obligations in a forthcoming **Protect Duty**;
- Support the Blackpool Council’s strategic priority of ‘*Creating stronger communities and increasing resilience*’.

23.0 Date Decision published:

23.1 12 July 2022

24.0 Alternative Options Considered and Rejected:

24.1 The Executive noted that the alternative option would be not to implement the project which would mean that the Council and partners had not implemented the Kerlake recommendations with the potential negative impact this would have on a town with a number of large scale events.

25.0 Executive Members in attendance:

25.1 Councillor L Williams, in the Chair

Councillors Brookes, Campbell, Farrell, Hugo, Smith and Taylor

26.0 Call-in:

26.1

27.0 Notes:

27.1 Apologies were received from Councillor Hobson who was engaged elsewhere on official Council business.